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Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY BUCHAREST PRIORITY

C O N F I D E N T I A L STATE 070206

E. O. 11652: GDS DECLAS 12/31/79

SUBJECT: ROMANIAN FINE ARTS EXHIBIT

REF: A . STATE 058507 - (C)
B. BUCHAREST 1104 - (C)

1. PAO MAY ADVISE ILEASA OF SOLUTION TO ISSUE OF INTERNAL TRANSPORTATION COSTS ON FOLLOWING TERMS, IF EMBASSY CONCURS:

A. USG WILL PAY INTERNAL (U. S.) TRANSPORTATION COSTS FOR ROMANIAN FINE ARTS EXHIBIT ON " ONE- TIME, RECIPROCAL AND ' EXCEPTIONAL BASIS'" AS NOTED REFTEL A. ROMANIAN EXHIBIT WILL BE RECEIVED BY U. S. UNDER ARTICLE VI.1.

B. GOR WILL PAY INTERNAL (ROMANIAN) TRANSPORTATION COSTS FOR AMON CARTER EXHIBIT BEING SENT AND RECEIVED UNDER ARTICLE VI.2, PENDING CLARIFICATION OF CAVEAT " APART FROM LOCAL TRANSPORTATION" (" ACEASTA IN AFARA TRANSPORTULUI LOCAL") REPORTED IN PARA 3. B, REFTEL B. (COMMENT: DOES THIS MEAN COSTS BETWEEN CITY LIMITS, FROM EXHIBIT SITE TO EXHIBIT SITE OR WHAT? ARE WE CERTAIN AMON CARTER EXHIBIT WILL BE SHOWN IN PROVINCES? CAN COUNCIL GIVE ASSURANCES THAT MODE OF TRANSPORTATION FOR PROVINCIAL TOUR OF AMON CARTER
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WILL BE ACCEPTABLE TO CURATOR WILDER AND ADEQUATE TO PROTECT THE VALUABLE PAINTINGS OF THAT EXHIBIT?)

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C. USG WILL CONTINUE TO PAY CURATOR PER DIEM AND TRANS-
PORTATION COSTS FOR ROMANIAN FINE ARTS PURSUANT TO IMPLE-
MENTISTAND THAT ANY ONE HAS THIS RIGHT REGARDLESS OF HOW
LONG AGO DISLOCATION OCCURRED, WHETHER THE PERSON MOVED BY
CHOICE OR WAS MOVED BY SOME AGENCY, WHETHER THE PERSON IS
IN A REFUGEE CAMP, OR HAS BEEN RESETTLED, OR IS PRESENTLY
ON HIS OWN EITHER IN AN URUAN AREA, OR A RURAL AREA OTHER
THAN HIS NATIVE PLACE. PLEASE ADVISE WHAT STEPS GVN MAY
BE TAKING TO ESTABLISH SPECIFIC PERIODS FOLLOWING RETURN
OF SECURITY DURING WHICH ORIGINAL INHABITANTS OF A DESIG-
NATED AREA MUST DECLARE THEIR INTENTION TO RETURN HOME, OR
REQUEST ASSISTANCE TO RESETTLE ELSEWHERE, OR DECIDE TO RE-
MAIN WHERE THEY ARE, IN WHICH CASE THEY WOULD FORFEIT ALL
CLAIMS THEY MIGHT HAVE ON GVN RELOCATION ASSISTANCE.
UNLESS GVN ESTABLISHES SUCH DECLARATION PERIODS WITH DEF-
INITE CLOSE OFF DATES IT WILL BE IMPOSSIBLE TO DETERMINE
THE TOTAL AMOUNT OF GVN LIABILITY, AND TO INSURE THAT THE
REQUIRED LEVEL OF U. S. AND OTHER DONOR SUPPORT WILL BE
AVAILABLE WHEN NEEDED.

(2) IN CONNECTION WITH ESTABLISHING REASONABLE LIMITS TO
GVN LIABILITY TOWARD DISPLACED FAMILIES, WE SUGGEST THAT
YOU REVIEW WITH GVN OFFICIALS LONG STANDING POLICY OF
PROMISING ADDITIONAL RTV BENEFITS SUBSEQUENT TO FULL PAY-
MENT OF RESETTLEMENT. THIS POLICY APPEARED JUSTIFIED WHEN
" RESETTLEMENT" FREQUENTLY MEANT ONLY AN IN- PLACE CHANGE OF
STATUS FROM A TEMPORARY REFUGEE CAMP TO " REFUGEE HAMLET".
UNDER CURRENT PROPOSAL HOWEVER, RESETTLEMENT OFTEN IN-
CLUDES LAND AS WELL AS HOUSE, TOOLS AND OTHER LONG TERM
CAPITAL ASSETS WHICH COULD BE SOLD AT THE TIME OF A FUTURE
FAMILY RELOCATION AND USED TO FINANCE THE MOVE. IT WOULD
SEEM EQUITABLE THAT FAMILIES RECEIVING EXTENSIVE RESETTLE-
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MENT BENEFITS SHOULD EITHER EXCHANGE THEIR RESETTLEMENT
HOME IN RETURN FOR NEW RTV BENEFITS, OR SELL THEIR RE-
SETTLEMENT HOME AND USE THE PROCEEDS TO FINANCE THEIR
RELOCATION. IN THE PAST, IT WAS FREQUENTLY IN THE GVN
INTEREST TO ENCOURAGE RELOCATION TO ORIGINAL VILLAGES FOR
POLITICAL PURPOSES, EVEN IF LANDS WERE ONLY MARGINALLY
PRODUCTIVE. TODAY IT MAY BE MORE IN GVN INTEREST TO PRO-
MOTE PERMANENT RESETTLEMENT TO NEW AREAS OF HIGHER ECO-
NOMIC SELF- SUFFICIENCY, ADDING TO TOTAL LAND UNDER CULTI-
VATION, AND BROADENING TAX BASE.

C. WHAT IS YOUR BEST ESTIMATE OF THE TIME REQUIRED TO RE-
LOCATE ENTIRE NUMBER IDENTIFIED IN 3. A. ABOVE? PROJECT
THE TIME REQUIRED AND THE RATE OF RELOCATION UNTIL ALL
DISPLACED PERSONS HAVE RETURNED HOME OR RESETTLED.

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D. WHAT IS YOUR BEST ESTIMATE OF THE TOTAL RESOURCE

REQUIREMENT FOR THE WHOLE RELOCATION PERIOD, INCLUDING CONCURRENT COSTS FOR TEMPORARY/ EMERGENCY RELIEF, IN- PLACE WAR VICTIMS, CASUALTY COMPENSATION, OPERATING EXPENSES FOR MSW, LDHB, ETC? IDENTIFY YOUR BEST ESTIMATE OF THE ANNUAL CONTRIBUTION REQUIRED FROM EACH OF THESE SOURCES: GVN, US (SEPARATE COUNTERPART AND DIRECT), OTHER DONORS (SPECIFY TO EXTENT POSSIBLE). REQUIREMENTS SHOULD BE ON US FY BASIS STARTING WITH FY 74. GIVE FY 73 ESTIMATES AS BASIS FOR COMPARISON.

4. RE: FY 1973 LOCAL CURRENCY REQUIREMENTS: ARE YOU ASSURED THAT MSW HAS SUFFICIENT FUNDS AVAILABLE TO MEET PROJECTED REQUIREMENTS THROUGH 30 JUNE 73? IF NOT, WHAT IS ESTIMATED SHORTFALL AND PROPOSED SOURCE OF ADDITIONAL FUNDS REQUIRED?

5. FOLLOWING QUESTIONS/ OBSERVATIONS KEYED TO REFTEL; PLEASE ANSWER OR COMMENT.

I. IN- PLACE WAR VICTIMS. MISSION PROJECTS TOTAL 500,000 FOR CY 1973. IS THIS REALISTIC IN TERMS OF 268,300 ACTUAL POST- CEASEFIRE GENERATIONS ALREADY REPORTED FOR PERIOD 28 JAN - 30 MARCH 1973?

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I. B. FOOD ALLOWANCE. THIRTY DAY TIME PERIOD APPEARS TO ASSUME VERY LITTLE CROP DAMAGE/ DESTRUCTION OF PRIVATE FOOD STOCKS RESULTING FROM MILITARY ACTION. YET MISSION ANTI-CIPATES 100,000 HOMES TO BE DAMAGED, 80 SERIOUSLY, AS RESULT SAME MILITARY ACTIONS.

I. C. CASUALTY COMPENSATION. THIS APPEARS TO BE THE ONLY IMPORTANT BENEFIT WHICH WAS NOT INCREASED BY REASON OF RISING COST OF LIVING, ETC. OVER THE PREVIOUS YEAR. MISSION PROJECTS TOTAL 15,000 CWC FOR CY 73, OF WHICH 5,000 KILLED, 10,000 WOUNDED. IS THIS REALISTIC IN VIEW OF MISSION REPORT (SAIGON 5898) OF 5,476 CWC ADMISSIONS TO GVN HOSPITALS FOR MONTH OF FEBRUARY ALONE? PLEASE EXPLAIN.

II. DISPLACED WAR VICTIMS. AVERAGE CAMP POPULATION LEVELS INDICATED PARAS A.1-5 WHEN PLOTTED AGAINST TIME IN MONTHS USING STRAIGHT LINE DECREASE FOR EACH PERIOD RESULTS IN NET DECREASE IN CAMP POPULATION FOR PERIOD MARCH- DECEMBER 1973 WILL BE 550,000; THUS CAMP POPULATION ON 31 DEC 1973 WILL BE ONLY 100,000; IF NOV/ DEC RESETTLEMENT RATE IS EX-

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TENDED INTO CY 1974, REFUGEE CAMP POPULATION WILL REACH ZERO REPEAT ZERO BY 31 JANUARY 1974. NET DECREASE 550,000 IN CAMP POPULATION DIFFICULT TO RECONCILE WITH TOTAL RESETTLEMENTS PLUS RETURNS- TO- VILLAGE PROJECTED PARAS III AND IV (40,000 FAMILIES 60,000 FAMILIES X 5 PERSONS EACH 50,000 PEOPLE). IT APPEARS YOU PROJECT 550,000 WILL DEPART CAMP, UUT ONLY 500,000 WILL RECEIVE BENEFITS. FURTHERMORE IT IMPLIES THAT 100 PERCENT OF CY 1973 RE-SETTLEMENT AND RTV BENEFITS ARE RESERVED EXCLUSIVELY FOR REFUGEES CURRENTLY IN CAMP. NO BENEFITS ARE PROVIDED TO ASSIST DISPLACED PERSONS IN CITIES, TEMPORARY REFUGEE HAM-LETS, OLD RESETTLEMENT AREAS, ETC. TO RETURN HOME OR HOME STEAD NEW LANDS. IS THIS BECAUSE NO REQUESTS ARE EXPECTED FROM OUT- OF- CAMP ELIGIBLES, OR DOES IT MEAN THAT SUCH RE-QUESTS WILL BE DENIED OR DEFERRED UNTIL CY 1974 OR LATER? FURTHER CONCLUSION OUR ANALYSIS IS THAT MISSION PROJECTS THAT NOT A SINGLE PERSON WILL ENTER A REFUGEE CAMP AFTER 1 APR 1973; THIS APPEARS OVERLY OPTIMISTIC IN VIEW CUR-RENT SITUATION. IT ALSO MEANS THAT THERE IS NO PROVISION FOR MEETING EMERGENCY OR NATURAL DISASTER SUCH AS FLOODS, ETC.
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II. B. OTHER FOOD ALLOWANCE. WHY IS THIS ALLOWANCE VN DOL 5 IN CAMP VERSUS VN DOL 20 AFTER RESETTLEMENT/ RTV? IF RATIONALE BASED ON IN- CAMP DISTRIBUTION PL-480, TITLE II, CAN YOU RELATE VALUE TITLE II RATION TO VN DOL I5/ DAY OR VN DOL 450/ MONTH? ASSUME OTHER FOOD ALLOWANCE REPLACES FISH SAUCE AND SALT ALLOWANCES. HAS PRICE CANNED MILK REMAINED STABLE AT VN DOL 90 FOR OVER ONE YEAR?

II. C. OPERATIONAL EXPENSES. IN LAST AAC BUDGET YOU GAVE US, CAMP OPERATION EXPENSES AVERAGED ABOUT VN DOL 600 PER REFUGEE PER MONTH; HOW WAS THIS CUT IN HALF IN VIEW OF RISING SALARIES AND OTHER COSTS? DOES THIS COVER CAMP IMPROVEMENT, REFUGEE EMPLOYMENT PROGRAM, ETC?

III. RESETTLEMENT. UNDERSTAND THIS IS DR. DAN' S LDHB PROGRAM. CAN WE REASONABLY EXPECT DR. DAN TO RESETTLE 200,000 PEOPLE IN CY 73? TO BEST OUR KNOWLEDGE HIS TOTAL RECORD TO DATE IS AROUND 37,000 SINCE BEGINNING PROGRAM 1970. GENERAL IMPRESSION HERE RESULTING FROM RE-CENT AGRICULTURE STUDIES (NESIUS/ BOLTON ET AL) IS THAT BRINGING NEW LAND INTO PRODUCTION IS ESSENTIAL TO ACHIEVE-MENT SELF- USFFICIENCY AND EVOLUTION TO NET EXPORT SITUA-TION. FURTHER UNDERSTAND AVERAGE SIZE FARM NECESSARY SUSTAIN FAMILY ON SOUND FINANCIAL FOOTING MAY BE ABOUT TEN HECTARES BASED ON MOST FAVORABLE CROPS CORN, SORGHUM, SOYBEANS AND PEANUTS ALTHOUGH MANY OTHER CONFIGURATIONS ALSO COVERED BOLTON MODEL. REPEATEDLY STATED OBJECTIVE

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LDHB TO COMBINE PEOPLE WHO NEED LAND WITH LAND NEEDING
PEOPLE. TOTAL IMPRESSION IS THAT KEY TO LDHB SUCCESS IS
LAND. REFTEL MAKES NO PROVISION FOR ACQUISITION, CLEARING

DISTRIBUTION COSTS OF LAND. IF AGR STUDIES CORRECT,
40,000 FAMILIES COULD REQUIRE 400,000 HECTARES. ASSUMING
THIS TRUE, IS LAND AVAILABLE AT ZERO ACQUISITION COST?
IS IT OR WILL IT BE SECURE IN TIME PERMIT RESETTLEMENT
ENTIRE 200,000 PEOPLE BY DEC 73? OUR BEST INFORMATION
NDICATES MEDIAN COST CLEARING THE TYPE LAND TO BE USED
WOULD BE APPROXIMATELY VN DOL 50,000/ HECTARE; REFTEL MAKES
NO SPECIFIC PROVISION FOR LAND CLEARING. AT VN DOL 50,000
X 10 HA CLEARING COULD INCREASE COSTS BY US DOL 1,000/
FAMILY. WHAT ABOUT COST SURVEYING, REGISTERING, DISTRI-
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BUTING? IF FOREGOING IS TRUE, CAN SUCH LAND DISTRIBUTION
TAKE PLACE UNDER CURRENT GVN LAW? IF NOT, WHAT KIND OF
IMPEDIMENT WOULD THAT OFFER TO COMPLETE 200,000 RESETTLE-
MENT TARGET BY DEC 1973. CAN RESETTLEMENT/ RTV BE UNDER-
TAKEN WITH ONLY VN DOL 20,000 (US DOL 42) PER FAMILY FOR
" AGRICULTURAL EQUIPMENT"? DOES " AG EQUIPMENT" INCLUDE
SEED, FERTILIZER, INSECTICIDES, ETC? DO " FAMILY ALLO-
ANCES" ELIMINATE OR REDUCE NEED FOR CREDIT? IF NOT, WHAT
ARE CREDIT REQUIREMENTS ON PER FAMILY BASIS? IF NOT
ALREADY DONE, SUGGEST FULL REVIEW BY MIN AG AND LR AND
USAID AG AND LR.

III. A.2. FOOD ALLOWANCE (RICE). ASSUME TOTAL 35,000 IN-
FANTS WHEN COMBINED WITH RTV OUT OF TOTAL 500,000 PEOPLE,.
NOTE " OTHER FOOD ALLOWANCE" ALLOTTED TO INFANTS AS WELL AS
ADULTS. IF INFANT OTHER FOOD ALLOWANCE WAS REPLACED BY
CANNED MILK ALLOWANCE, AND INFANT RICE ALLOWANCE ELIMI-
NATED, RESULTANT NET SAVINGS PARAS III AND IV WOULD BE VN
DOL 340.2 MILLION (US DOL 716,000).

III. C. PREPARATION TEMPORARY SHELTER. WHY DOES THIS ITEM
COST VN DOL 9,000 PER FAMILY UNDER " RESETTLEMENT" AND ONLY
VN DOL 5,000 UNDER RTV (PARA IV. C.)? DESCRIBE BOTH
SHELTERS.

III. D. COMMUNITY DEVELOPMENT PROJECT. HOW FAR DOES THIS
OVERLAP WITH OTHER AID SUPPORTED COMMUNITY DEVELOPMENT
PROGRAMS SUCH AS NATIONAL FUND FOR LOCAL DEVELOPMENT,
PROVINCE COUNCIL SELF- HELP FUND, VILLAGE- SELF- HELP FUND,
ETC? WHY AVERAGE ALLOCATION VN DOL 18,000 (US DOL 38) PER
CAPITA COMPARED TO ONLY VN DOL 8,000 (US DOL 17) UNDER RTV
(PARA IV. D)? WHAT IS THIS FOR? WHY IS IT " HUMANITARIAN"
RATHER THAN RECONSTRUCTION OR DEVELOPMENT? (PREVIOUS
AID/ W GUIDELINES LIMITS RELIEF/ REHABILITATION GENERALLY TO

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BENEFITS ACCRUING DIRECTLY TO A SPECIFIC INDIVIDUAL OR FAMILY.) WE HAVE NO PROBLEM WITH STRETCHING DEFINITION TO COVER LATRINES OR WELLS BENEFITING MORE THAN ONE FAMILY. HOWEVER, WE CONSIDER MAJOR INFRASTRUCTURE SUCH AS LOC' S, SCHOOLS, MEDICAL FACILITIES, MARKET, ADMIN BUILDINGS, PUBLIC FACILITIES, ETC. SHOULD BE CONSIDERED RECONSTRUCTION OR DEVELOPMENT (AS APPROPRIATE) IN SUPPORT OF RESETTLE-MENT OR RTV.
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IV. D. RTV INFRASTRUCTURE. WHILE AVERAGE 5,000 PEOPLE/ HAMLET MAKES SENSE FOR RESETTLEMENT, WE DO NOT UNDERSTAND HOW IT CAN BE APPLIED TO RTV. ESSENTIALLY RTV MEANS RETURNING PEOPLE STRICTLY TO HAMLET OF ORIGIN. BUT AVER-AGE POPULATION THESE HAMLETS OF ORIGIN TENDS TO BE FAR BELOW 5,000 PEOPLE; CAN YOU EXPLAIN?

IV. RTV. IN GENERAL, REFTEL APPEARS TO ASSUME LESS EX-PENSIVE TO RTV FAMILY THAN RESETTLEMENT, YET PREVIOUS IN-FORMATION FROM MISSION LEADS US BELIEVE THIS NOT ALWAYS TRUE. MISSION ESTIMATES OF COSTS RECONSTRUCT/ RTV QUANG TRI CITY, AN LOC AND OTHER POINTS MAXIMUM DESTRUCTION IN-DICATES RETURNING PEOPLE TO THESE AND SIMILAR PLACES COULD COST AS MUCH OR MORE PER CAPITA THAN AVERAGE VN DOL 51,400 PER PERSON (US DOL 108) PROJECTED FOR RESETTLEMENT (PARA III). BUT COST PROJECTED FOR RTV ONLY VN DOL 36,550 (US DOL 77) PER PERSON (PARA IV LESS ITEM E). CAN YOU RECONCILE RTV COST PROJECTED REFTEL WITH EARLIER ESTIMATES ON COSTS REPAIR WAR INCURRED DAMAGE THESE AREAS?

IV. E. COMPLETION OF PAYMENTS TO REFUGEES WHO WERE IN RTV PROCESS PRIOR 29 MAR 72. WE FIND THIS CONFUSING; WE UNDERSTAND FROM REFTEL PARA 2 THAT THIS BUDGET REPRESENTS TOTAL CY 73 REQUIREMENTS LESS TOTAL AVAILABLE RESOURCES EQUALS NET ADDITIONAL REQUIREMENT. PARA IV. E. INDICATES UNSPECIFIED NUMBER FAMILIES ADDITIONAL TO 60,000 INDICATED PARAS IV. A- D. HAVE RETURNED HOME IN CY 1973. BUT IF THIS TRUE, AND THEY HAVE RECEIVED SOME PORTION BENEFITS DUE ALREADY, WOULD THIS NOT LESSEN AMOUNT AVAILABLE RESOURCES INDICATED REFTEL PARA 2?

PARA VII. SOCIAL ACTION CADRE PROGRAM. UNDERSTAND CADRE OCCUPIED ALMOST ENTIRELY ON REFUGEE PROGRAMS. IF SO, SHOULD THIS AMOUNT BE AMORTIZED WITH REFTEL PARA I, II, III IV OR ALL? PLEASE PROVIDE GOODWIN UPDATE CADRE ACTIVITIES AND COSTS FOR CONGRESSIONAL BACKUP.

PARA 2- WE MUST RESERVE JUDGMENT ON THIS STATEMENT PENDING RECEIPT MISSION REPLY ABOVE QUESTIONS, AND DETAILED BREAK-DOWN ON AVAILABILITIES. WE REPEAT HOWEVER THAT WE

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URGENTLY REQUIRE BALANCE SHEET COVER FY REPEAT FY 1974.
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CRITICAL QUESTIONS ARE AMOUNT US DOLLARS REQUIRED DIRECT SUPPORT HUMANITARIAN EFFORT (REFUGEES PLUS WELFARE PLUS HEALTH) IN FY 74 AND AMOUNT COUNTERPART REQUIRED IN FY 74. IN ASSESSING AVAILABLE RESOURCES, ASSUME ALL APPROPRIATE USAID ELEMENTS HAVE REVIEWED PLAN TO IDENTIFY RESOURCES ALREADY AVAILABLE OR ON REQUEST WHICH SHOULD BE APPLIED TO RESETTLEMENT/ RTV FROM AG, HIGHWAY, CD, ENG, PH AND OTHER PROGRAMS. IF SO, COULD YOU GIVE US SOME INDICATION WHAT PORTION DEVELOPMENT AND RECONSTRUCTION RESOURCES WILL BE EXPENDED IN DIRECT SUPPORT OF RESETTLEMENT/ RTV?

PARA 3. WHILE WE UNDERSTAND AND AGREE PREVIOUS COSTS ESTIMATES INCREASINGLY UNREALISTIC, YOU HAVE NOT GIVEN US ANY IDEA HOW MUCH OF COST INCREASE RICE ATTRIBUTABLE INFLATION VERSUS DISCONTINUANCE RICE SUBSIDY. ALSO, YOU HAVE NOT YET EXPLAINED YOUR DECISION THAT US PICK UP ENTIRE COST FORMER GVN RICE SUBSIDY ALTHOUGH PRESUMABLY GVN STILL LEVYING PEREQUATION TAX. TO WHAT PURPOSE WILL PEREQUATION TAX REVENUES NOW BE APPLIED? ROGERS

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